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FROM: BONN

TO: Secretary of State

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SENT DEPARTMENT 1141, USAREUR HEIDELBERG 262, REJEATED INFORMATION BERLIN 318, MOSCOW 129, LONDON 227, \$\frac{1}{2} AR13 325.

PARIS FOR EMBASSY, USRO, CINCEUR, THURSTON AND WEST.

ATMOSPHERE PESSIMISM AND QUESTIONING AS TO WHAT CAN BE DONE. OR WHETHER ANYTHING CAN BE DONE TO MAINTAIN STATUS QUO IN BERLIN OVER LONG TERM PERVADES BUNDESTAG FOLLOWING PUBLICATION SUMMARIES OF SOVIET NOTES. FEW IF ANY DEPUTIES HAVE READ FULL TEXT: AND NONE HAVE HAD TIME STUDY CAREFULLY EXACTLY WHAT SOVIET PROPOSAL IS. FOLLOWING SUMMARIZES PRELIMINARY AND TENTATIVE REACTIONS PARTIES AND INDIVIDUAL DEPUTIES WITH WHOM WE DISCUSSED NOTE TODAY:

ALL PARTIES HAVE PLEDGED PUBLICLY LOYAL SUFFORT FOR FREEDOM BERLIN AND CONSIDERIT APPROPRIATE THAT BERLIN OFFICIALS HAVE REACTED PROMPTLY IN DEFENSE STATUS CITY. AT SAME TIME THEY URGE FEDREP AND THREE POWERS THINK IT OVER VERY CAREFULLY BEFORE TAKING PUBLIC POSITION. BOTH CDU AND SPD MEMBERS FOREIGN AFFAIRS COMMITTEE SPECULATE SIX MONTH PERIOD MAY HAVE BEEN SOVIET SECOND THOUGHT IN FACE SHARP WEST REACTION TO KHRUSHCHEV NOVEMBER 10 SPEECH, AND DID NOT WANT POSSIBLE FURTHER SOVIET BACKING DOWN OBSTRUCTED BY ABRUPT REJECTION NEGOTIATIONS ALTHOUGH BASIS PROPOSED BY SOVIETS CLEARLY NOT SUITABLE.

KIESINGER (CDU, FOREIGN AFFAIRS COMMITTEE CHAIRMAN) TOLD US BEST THING DO IS FOR WEST REMAIN ABSOLUTELY FIRM IN FACE SOVIET THREAT BERLIN, AND INDICATED THIS WAS GENERALLY COU POSITION. RUSSIAN REFUSALIN NOTE TO ACCEPT GERMAN NOVEMBER 17 NOTE'S PROPOSAL TO DISCUSS REUNIFICATION INTER ALIA WAS EXACTLY WHAT HE HAD EXPECTED. RUSSIANS OBVIOUSLY ABSOLUTELY UNWILLING

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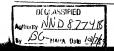
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TO CONSIDER REUNIFICATION ON ANY TERMS NOW OR FOR FORESEEABLE FUTURE. WHY SHOULD THEY CRY. THEY ARE MORE LIKELY TO GIVE ONE HAMMER BLOW AFTER ANOTHER AGAIST WHOLE WESTERN POSITION IN EUROPE LIKE THIS BLOW AT BERLIN. DOLLINGER (CSU) URGED THAT, WHILE REAFFIRMING HARD POSITION ON BERLIN, WEST SHOULD MAKE COUNTER PROPOSALS FOR NEGOTIATIONS ON BROADER ASPECTS GERMAN PROBLEMS. GUTTENBERG (CSU) AGREEING WITH KIESINGER ON VITAL NECESSITY OF "HARD" WESTERN POLICY ON MAINTAINING BERLIN AND ACCESSIOBERLIN, SAID WEST AND FEDREP MUST BE PREPARED TO TAKE DRASTIC STEPS IF NECESSARY: ECONOMIC SANCTIONS AND COUNTER MEASURES (IN WHICH FEDREP WOULD WILLINGLY PARTI-CIPATE); BREAK OFF OF DIPLOMATIC RELATIONS WITH USSR AND EAST GENERALLY; USE OF FORCE ("SEND TANKS IN") IF NECESSARY TO MAINTAIN SURFACE ACCESS TO BERLIN. RUSSIA WOULD NOT GO TO WAR OVER THIS ISSUE IF NATO POWERS UNITED AND DEMONSTRATE THEIR WILLINGNESS TO FIGHT TO MAINTAIN UNHINDERED ACCESS BERLIN. IF WEST DOES NOT TAKE THIS CLEAR FIRM STAND, IT WILL ULTIMATELY MEAN LOSS BERLIN, FEDREP AND EUROPE.

POSITION OF SPD NOT SO CLEAR. THERE IS TENDENCY IN PARTY, IN CONTRAST TO CDU, TO FEEL IT WOULD NOT BE TOO BAD, IF AND WHEN SOVIETS TURN OVER THEIR BERLIN RIGHTS TO GDR, IF WESTERN POWERS SHOW TRANSIT PAPERS TO GDR OFFICIALS. (ON OTHER HAND WEHNER IS REPORTED TO HAVE TAKEN LINE IN FOREIGN AFFAIRS COMMITTEE THAT WEST SHOULD BE HARD ON THIS ISSUE.) MOMMER SUGGESTED WESTERN RESPONSE MIGHT BE PROPOSAL FOR NEGOTIATIONS ON REUNIFICATION WHICH WAS REAL SOLUTION FOR BERLIN PROBLEM. MERTEN (VICE-CHAIRMAN DEFENSE COMMITTEE SPD) MOST PESSIMISTIC AND SAID: BERLIN GEOGRAPHICALLY LIES UNDER SOVIET CONTROL. THERE IS NOTHING SHORT OF WILLINGNESS TO GO TO WAR TO PREVENT EVER MORE FORCEFUL SOVIET BLACKMAIL OF FEDREP AND WEST BY STEADILY INCREASING PRESSURE ON BERLIN; AND NO ONE IS WILLING FACE PROSPECT OF WAR. THEREFORE, BEST OUTCOME TO BE HOPED FOR IN LONG RUN IS NEGOTIATION OF PEACE TREATY WITH TWO GERMANIES, INCLUDING FORMAL PROVISION OF GUARANTEED FEDREP ACCESS TO BERLIN.

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DISCUSSING FOP ATTITUDE, KIESINGER (CDU) TOLD US IT WAS DANGEROUSLY SOFT; FOP TAKING LINE THERE SHOULD NOW BE FOUR POWER
NEGOTIATION PEACE TREATY, WITH BOTH FEDREP AND GOR PARTICIPATING.
STEPHAN, FDP BUSINESS MANAGER, CONFIRMED THAT FDP POSITIONIS:
THERE SHOULD NOW BE NEGOTIATIONS WITH SOVIETS ABOUT BOTH BERLIN
AND PEACE TREATY, DESPITE SOVIET REJECTION REUNIFICATION NEGOTIATIONS. IT IS NO USE TALKING ONLY ABOUT BERLIN, SINCE THAT
WOULD SETTLE NOTHING; AND RUSSIANS ARE ALSO MORE INTERESTED
IN BROADER SETTLEMENT INCLUDING DERLIN THAN IN BERLIN ITSELF.
IN. COURSEOP PEACE TREATY NEGOT.ATIONS REUNIFICATION AGREEMENT
COULD BE WORKED OUT, IF ONLY BECAUSE THERE MUST BE A GERMANY TO
SIGN PEACE TREATY. IN ANY CASE THERE IS NO HARM IN PEACE TREATY
NEGOTIATIONS; IF RUSSIANS IN END REFUSE NEGOTIATE ON REUNIFICATION
ALSO, NEGOTIATIONS CAN ALWAYS BE BROKEH OFF.

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